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Federal Communications Commission

Office of Secretary

APR 2-311997 ...

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## EX PARTE OR LATE FILED

April 23, 1997

## **HAND DELIVERY**

William F. Caton Acting Secretary Federal Communications Commission 1919 M Street, N.W., Room 222 Washington, D.C. 20554

Re:

Ex Parte Presentation

CC Dkt. No. 96-45

Dear Mr Caton:

Enclosed please find two copies of a written *ex parte* letter presentation of the Commercial Internet eXchange Association for inclusion in the above-referenced docket. Should you have any questions concerning this matter, please feel free to contact the undersigned.

Sincerely,

Mark J. O'Connor

**Enclosures** 

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April 23, 1997

#### **VIA FAX**

James L. Casserly, Esq. Senior Legal Advisor Office of Commissioner Susan Ness Federal Communications Commission 1919 M Street, N.W., Room 832 Washington, DC 20554

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Federal Communications Commission Office of Secretary

Re: Commercial Internet eXchange Association Ex Parte Presentation -- CC Dkt. No. 96-45

Dear Jim:

The Commercial Internet eXchange Association ("CIX") has prepared the attached one-page summary of its current position on the FCC's reform of the Universal Service Fund rules. CIX believes that all parties -- schools, non-carrier-based ISPs, and carriers -- can benefit from an "advanced services" subsidy that focuses on telecommunications service and that keeps the Internet access market open and competitive. Further, CIX does not object to cost-based end-user SLCs. Such broad based SLC charges are certainly more reasonable than end-user access charges directed specifically at Internet or data users.

We hope to meet with you in the near future to discuss these issues. In accordance with the Commission's ex parte rules, two copies of this letter will be submitted this day to the Secretary's office.

Sincerely yours.

Ronald L. Plesser

## **CIX POSITION ON USF REFORM**

## "Advanced Service" Subsidies To Schools and Libraries Must Be Competitively Neutral

Section 254(h)(2) of the Act requires the Commission to adopt rules for "advanced services" subsidies to schools and libraries that are "competitively neutral." Subsidies that go for Internet access services of carrier-based ISPs only, and that exclude non-carrier based ISPs, are not competitively neutral. Instead, a carrier-based ISP subsidy would exclude the vast majority of the over 3,000 U.S. Internet access providers, and would result in significant competitive favoritism for carrier-based ISPs.

Given the current controversy over direct subsidies to enhanced service providers that do not pay into the USF, CIX believes the most appropriate implementation of Section 254(h) is to provide explicit subsidies for the underlying telecommunications services (e.g., T1 lines, ISDN PRI service) that facilitate the offering of Internet access services. The Internet access service of the telecommunications carrier (or any other information service), however, should not be subsidized. To maintain "competitive neutrality," the Commission should ensure that all ISPs are able to offer their competitive information services via the discounted telecommunications service.

In this way, the schools benefit from the discount on telecommunications service, and the benefit of choosing from a host of competitive prices and services offered from the full range of Internet access providers, both carrier-based and non-carrier-based. Non-carrier-based ISPs also benefit with the opportunity to compete for customers in the schools and libraries market, and the telecommunications carrier is able to obtain USF support for the provision of the underlying telecommunications service.

#### Cost-Based and Fair Reform of Subscriber Line Charge Caps

As end-users of the PSTN, Internet providers accept that they must pay a reasonable portion of the costs to support local exchange services. Proposed increases to the multiline business and second-line residential SLC caps will significantly impact Internet providers, and must only be implemented if such increases are cost-justified. However, cost-based increases to the SLC caps may be reasonable as the Commission takes on the complex task of reforming the access charge regime.

Moreover, broad-based access charges applied to all end-users, such as the SLC, are more tolerable than access charges that are specifically targeted at the Internet access industry or data users. Thus, a virtual-channel SLC charge (which would inhibit deployment of ISDN service) and usage-based Internet charges for access to the PSTN are not reasonable and unfairly allocate local exchange costs on ISPs and Internet users.